

1 Minutes of the Centerville City Council **work session** held Thursday, October 5, 2017 at 6:00
2 p.m. in the Centerville City Council Chambers, 250 North Main Street, Centerville, Utah.

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4 **MEMBERS PRESENT**

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6 Mayor Paul A. Cutler

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8 Council Members Tamilyn Fillmore
9 William Ince
10 Stephanie Ivie
11 George McEwan
12 Robyn Mecham

13
14 **STAFF PRESENT**

15 Steve Thacker, City Manager
16 Lisa Romney, City Attorney
17 Jacob Smith, Management Services Director
18 Bruce Cox, Parks and Recreation Director
19 Randy Randall, Public Works Director
20 Katie Rust, Recording Secretary

21 **VISITOR**

Lynn Keddington, Parks and Recreation Committee Chair

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23 **Sponsorship in City Parks**

24
25 Lynn Keddington, Parks and Recreation Committee Chair, reported that he contacted
26 several surrounding cities, as well as a representative of the Salt Lake Parks Department,
27 asking about policies for corporate sponsorship of city parks. He said most cities do not have a
28 written policy. He said he was told it would be so cumbersome to specify who would and would
29 not be allowed to advertise in city parks that evaluation on a case-by-case basis is preferred.
30 Mr. Keddington pointed out that Centerville allows sponsorships at July 4th celebrations. Mr.
31 Thacker added that the Centerville Rotary Club sponsored a frisbee golf course at Freedom
32 Hills Park, with a Rotary Club logo attached. The pioneer memorial statue at Smith Park has
33 corporate sponsorships listed on the plaque. Hogan Construction has agreed to donate a
34 "Welcome to Centerville" sign for the west side of the freeway, with an expectation of
35 sponsorship recognition. Mr. Keddington said he was not told by any of the cities that they had
36 turned down offers of sponsorship.

37
38 Bruce Cox, Park and Recreation Director, said he believes there is a very good
39 possibility that Real Salt Lake would sponsor a futsal field at Community Park. They would pay
40 to both construct and maintain the court. Corporate advertising cannot occur on park space
41 funded by a Federal Land and Water Conservation grant. The Community Park Expansion area
42 has not benefited from grant funds. Mr. Cox said it is his understanding that RSL is offering to
43 build and maintain the court indefinitely, with the stipulation that the court must remain open and
44 available to the public at all times. It could not be scheduled or reserved by a league.

45
46 Mayor Cutler said he believes sponsorship of a futsal court is worth pursuing.
47 Councilwoman Ivie said she feels it is worth looking into. Councilwoman Mecham agreed, and
48 asked Ms. Romney for her opinion. Ms. Romney commented that an official policy would be
49 difficult to draft, but would be the safest approach legally. Councilman Ince stated that, from a
50 financial position, it would be foolish to not move forward with any viable option. Ms. Romney
51 suggested marking on a map any locations in the city funded by Land and Water Conservation
52 grants. Councilman McEwan said the City could end up with someone challenging a decision
53 on First Amendment grounds if a written policy is not in place. He said he is not in favor of
54 permanent sponsorship, but temporary signs would be acceptable. Councilwoman Fillmore said

1 she is willing to pursue the idea. Councilman Ince asked if the school district has a written
2 policy. Mayor Cutler suggested more research take place before a decision is made.

3
4 Island View Park Grant Application

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6 At a previous meeting, Councilman McEwan asked Mr. Keddington if the grant
7 application for Island View Park renovation would be affected if a portion of Island View Park
8 were converted for cemetery space. Mr. Keddington reported that the conversion would have to
9 take place before a grant could be received. After conversion, a new design could be put
10 together and a grant application submitted. Mr. Keddington explained fees associated with the
11 conversion process, and Mr. Cox pointed out that the conversion process takes time. The City
12 would need to show there is no option other than to convert the park space. Mr. Keddington
13 asked the Council to consider how many years of cemetery use they would get for the
14 substantial cost of conversion.

15
16 Randy Randall, Public Works Director, said he can see three options to consider for
17 additional cemetery space: hillside property owned by the City; conversion of Island View Park;
18 or property owned by the Devore family along the Frontage Road. He pointed out that the
19 Devore property would need to be filled, and the City needs a place to put fill dirt. Mr. Randall
20 expressed the opinion that the Devore property is a better option than the hillside or Island View
21 Park. The project could be done in phases. He said he does not, however, know if the owner of
22 the property would be willing to sell to the City. Councilwoman Mecham said her concern with
23 putting cemetery space on the hillside is that people will think the City is opening the hillside to
24 development. Mayor Cutler responded that, in his opinion, developing a plan for cemetery
25 space on the hillside would lock out development. Mr. Randall mentioned that putting cemetery
26 space on the hillside would have more upfront costs than other options. Councilwoman Fillmore
27 said she feels there is a fourth option to consider – further exploring the possibility of extending
28 the existing cemetery.

29
30 Regarding the possible conversion of Island View Park to cemetery space, Mr. Cox said
31 it is important to remember that the City would have the same lack of cemetery space a few
32 years down the road, and would no longer have Island View Park. The group discussed
33 economic costs of the different options. Mr. Keddington pointed out that applying for a grant
34 and turning it down would put the City in a negative position for any future grant applications.

35
36 Mr. Cox mentioned the possibility of a private company developing new cemetery space
37 rather than the City. Councilman Ince said he feels conversion of Island View Park is not the
38 way to go for cemetery expansion. Councilman McEwan stated he believes the City has a
39 responsibility to facilitate burials. He expressed the opinion that Island View Park should remain
40 a park and not be included in the cemetery plan. Councilman Ince commented that cemetery
41 space is a world-wide challenge. In other parts of the world, burial space is rented for a limited
42 time. He feels the Council needs to acknowledge that any cemetery expansion is a temporary
43 solution.

44
45 A majority of the Council indicated they are no longer interested in considering
46 conversion of Island View Park for cemetery space. Mr. Cox complimented the Parks and
47 Recreation Committee for their dedication and professionalism.

48
49 Cemetery

50
51 Mr. Thacker reported on a conversation with Scott Russon of Russon Brothers Mortuary
52 regarding industry trends. The cost of cremation and placement in a columbarium is about one-
53 third the cost of a traditional funeral and burial. Interment in a mausoleum is often more

1 expensive than traditional burial. Mr. Russon suggested the City remove the two internal roads
2 in the existing cemetery for a couple hundred additional grave sites.
3

4 Mr. Thacker suggested the City should be master planning future use of the hillside for
5 the multiple potential uses (mountain bike trails, cemetery space, etc.). Councilman McEwan
6 said he feels funeral services and recreational motor vehicles would be in conflict on the hillside.
7 Mayor Cutler responded that some of that conflict already exists with the cemetery across the
8 street from a City park. Mr. Randall expressed concern about erosion on the hillside.
9 Councilwoman Ivie said she would like information about what establishing cemetery space
10 would do to the hillside. Mr. Cox stated that the weight of a burial vault and casket is often less
11 than the weight of soil.
12

13 The group discussed Mr. Russon's suggestion of removing the internal roads at the
14 cemetery. Councilwoman Ivie suggested replacing the internal roads with sidewalk for citizens
15 who use the cemetery road for daily walking. Councilman McEwan suggested keeping the
16 additional burial spaces as cost neutral to the City as possible. Mr. Thacker suggested staff
17 could put together an estimate for establishing cemetery space on the hillside. Councilwoman
18 Ivie said she would be interested in the City pursuing the Devore property. Mr. Randall
19 suggested he and Mr. Thacker contact the Devore family.
20

21 Councilwoman Fillmore repeated that she believes utilizing existing cemetery space is
22 worth exploring. Councilwoman Mecham said she would not want to put a lot of money into
23 studying the possibility of using the hillside until other options have been fully considered.
24 Councilman Ince asked if it would be possible to recruit a student who needs a project to get a
25 full-scope of work at a portion of the cost. Mayor Cutler suggested he could consult a local
26 engineer for ideas. Mr. Thacker stated he would want the City Engineer to direct the project.
27 Mayor Cutler said he thinks it would be useful to authorize staff to spend up to \$5,000 for a
28 preliminary study.
29

30 Staff was directed to do an analysis and cost estimate for removing the middle road in
31 the existing cemetery, and make a recommendation regarding prices for the additional burial
32 spaces for both residents and non-residents.
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34 **ADJOURNMENT**

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36 The work session was adjourned at 8:07 p.m.
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41 _____
42 Marsha L. Morrow, City Recorder

10-17-2017

Date Approved

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45 _____
46 Katie Rust, Recording Secretary
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